



ENTREPRENEURSHIP AND TERRITORY SUSTAINABLE DEVELOPMENT

# Identification and Evaluation of Good Practices in Local Agenda XXI

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#### Content

- Local sustainability through governance –
   A process perspective
- A good practice process for sustainability –
   Evidence from DISCUS project
- How to find good practices and learn from peers and experts:
  - Local Evaluation 21
  - Informed Cities
- Informed Cities project partners







# Local sustainability – Local democracy – Local development...

- My background: Masters in political science and Dr/Prof in public administration
- Research interest: Changing forms of democracy especially within environmental policy sector
- The process towards sustainability is a process of democracy too: To find common goals as well as common instruments to reach these goals
- Therefore, LA21 is as much as an environmental policy tool also a democratic tool
- My presentation looks at LA21 from a local government process perspective –
   Environmental Governance







### Why governance?

- Due to a change in the POSITION OF THE NATION STATE changing balance of power? (Pierre 2000):
  - National governments have lost control to international actors and individual actors due to, for example, the deregulation of financial markets and information flows
  - Policy networks have a position of their own, regardless of states
  - Position of local and regional actors strengthened, as independent actors (sub national units, local governments, civic organizations and networks) introduce their own policies, and coordinate common efforts to influence policy-making processes
- Due to the change in INDIVIDUAL BEHAVIOR:
  - Post-materialistic values within society means...
  - ...changing patterns of political behavior, changing channels of influence, individual, not collective, interests
  - Governance a way to handle the failures of representative democracy, a way to handle specific interest articulation with a goal of higher level of legitimacy
- Due to the fact that traditional government has FAILED to improve the state of the environment and to achieve sustainable development?
  - However, this is hardly an explanation but rather a trigger for governments to try other and new methods, tools and channels of governance







#### What is governance?

- One common feature in all KEY GOVERANCE DEFINTIONS (in social sciences) is a notion of change in traditional government patterns: 'From government to governance' (Joas 2008)
- Governance = New Horizontal Division of Labour and Power?
- New Actors: More and diversified actors involved in order to meet the demands of the (post-)modern citizens... 'Governing issues generally are not just public or private, they are frequently shared' (Kooiman 2003)
- **New Objectives:** Same policy goals but the rationale to achieve them is new...'...a change in the processes of interaction between different political actors' (Joas 2008)
- **New Tools:** Old government methods has proved insufficient in order to meet all the aspects of sustainable development...'...an additional tool for governments to achieve their political goals that would be impossible to realize (with reasonable costs) with traditional tools' (Joas 2008)







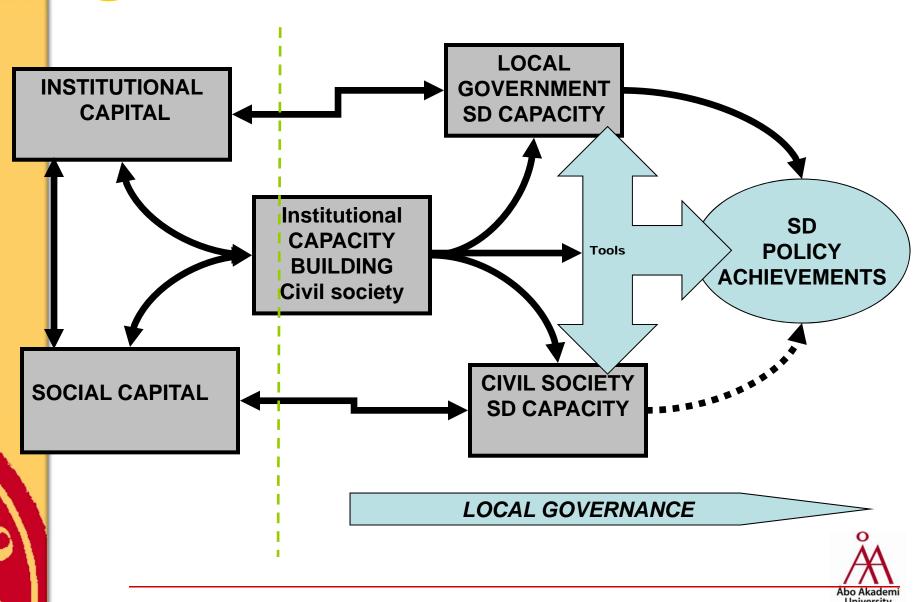
### Reforming democracy – Re-introducing citizens to decision-making

- There is a movement to (re-)introduce the citizens into the democratic process – participatory democracy
- This movement is happening actually both in the old democracies as well as in developing democracies, the main societal level of reform is often Local Government level
- The focus is to improve the quality of the contemporary democratic process, especially to handle legitimacy and intensity problems
- The aim is often, however, NOT to change the existing democratic institutions as such, only to improve them
- At least 3 ways to do this (Geissel 2008):
  - I. Introduction of direct democracy for a number of issues (referenda, decision-making role)
  - 2. Introduction of different deliberative institutions (often small scale decision-making, improvement of the political debate)
  - 3. Introduction of different co-governance structures (small or medium scale institutions for better quality preparation and planning) → The project presentation about governance





#### The DISCUS analytical model



Department of Political Science



# Why local environmental governance? DISCUS-project expectations

	Institutional capacity for sustainable development		
Social capacity for sustainable development	Higher	Lower	
Higher	I Dynamic governing  → Active sustainability capacity-building  → High possibility for sustainability policy achievement	4 Voluntary governing  → Voluntary sustainable development capacity- building  → Low possibility for sustainability policy outcomes	
Lower	2 Active government  → Medium sustainable development capacity- building  → Medium or fairly high possibility for sustainability policy outcomes  3 Passive government  → Low/no sustainable development capacity-building  → Sustainability policy failure		

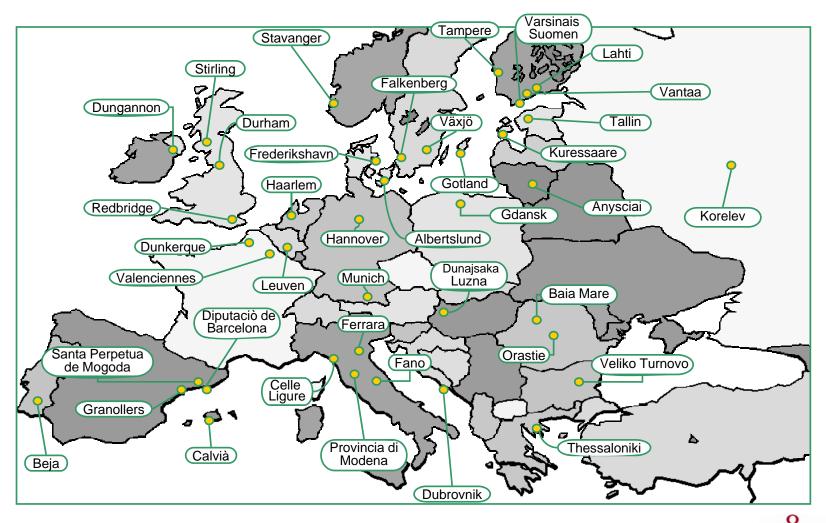
Figure: The relationship between social and institutional capacity, capacity-building measures and sustainable development policy outcomes







### 40 cases / cities











40 cases/LGs in 21 countries, 4 regions in Europe:

#### Nr of Cities / Country and Nr of Answers / City and Type of Respondent (Source: DISCUS Database)

		Societal F	Societal Position	
06.Region code:		Civil Society (all cat.)	Local Authority (pol+adm)	Total
Scandinavia	Denmark / 2	26	19	45
	Finland / 4	30	37	67
	Norway / 1	10	9	19
	Sweden / 3	27	36	63
Total		93	101	194
Southern	Spain / 4	54	69	123
European	Greece / 1	8	18	26
Countries	Italy / 4	63	62	125
	Portugal / 1	16	14	30
	Total	141	163	304
Western	Belgium / 1	11	8	19
European	Germany / 2	25	28	53
Countries	France / 2	29	34	63
	United Kingdom / 4	57	47	104
	Netherlands / 1	15	12	27
	Total	137	129	266
Central	Bulgaria / 1	9	7	16
Eastern	Estonia / 2	26	37	63
European Countries	Hungary / 1	21	10	31
Countiles	Lithuania / 1	18	17	35
	Poland / 1	17	11	28
	Romania / 2	34	41	75
	Russia / 1	22	16	38
	Slovakia / 1	13	12	25
	Total	160	151	311

#### **Societal Position**

		Frequency	Valid Percent	Cumulative Percent
Valid	Civil Society (all cat.)	531	49,4	49,4
	Local Authority (pol+adm)	544	50,6	100,0
	Total	1075	100,0	

- About 50 % LG employees
- About 50 % Civil Society activists







### Discus results I

	Institutional capacity for sustainable development		
Social capacity for sustainable development	Higher	Lower	
Higher	I Dynamic governing I0 Cases – 25 %	4 Voluntary governing 4 Cases – 10 %	
Lower	2 Active government 7 Cases – 17.5 %	3 Passive government 19 Cases – 47.5 %	

Figure: Our cases and the relationship between social and institutional capacity.







### Discus results 2 Quantitative CS Capacity Index (max = 1) 1,1 1,0 ,8 × ,6

Quantitative LG Capacity Index (max = 1)

,8

,9

1,0

1,1

X

X

,5

X

,6

,7

Figure: Our expected good cases and control cases - the expected relationship between civil society and institutional capacity.

,3

,2

,3



**Case Category** 

Active Case

X Reference Case



## Governance for sustainable development - A brief analysis of DISCUS results

- No clear cut regional differences Nordic countries forerunners in many aspects (but NOT all), Eastern Europe lagging in some aspects (but NOT all)...
- There is some discrepancy in the views of Civil Society and Local Government
- There is a need for governance in order to...
  - I. Correct failures of the representative democracy = involve groups that otherwise would or could not participate, leading to higher level of **legitimacy**?
  - 2. To give access to interested, not politically organized, interest = to handle the **intensity problem** in an institutionalized way?
  - 3. Give the environment (or similar) a voice through governance = involve **stakeholder** organizations
  - 4. Include different forms of **knowledge** in to the decision-making process = two-way communication leading to better political decisions?







# Informed Cities project



- A FP7 project that aims at...PROJECT OBJECTIVES:
  - Establishing dialogue between researchers and policy-makers on local sustainable development
  - Examining and evaluating the process of knowledge brokerage
  - Engaging stakeholders on national and European level to support the brokerage process and dissemination
  - Demonstrating the potential of a connectivity between research and policymaking
  - Explorative application of research-based urban management tools by local governments across Europe →
  - LOCAL EVALUATION 21 as one of the tools, to find your own comparative GOOD PRACTICE level in GOVERNANCE for sustainable development!
  - On-Line website: <a href="http://www.localevaluation21.org/">http://www.localevaluation21.org/</a>







# Informed Cities project partners

http://www.iclei-europe.org/informed-cities

- Informed Cities PROJECT PARTNERS:
- ICLEI Local Governments for Sustainability (project coordinator)
- Ambiente Italia S.r.l. Research Institute
- Åbo Akademi University Department of Political Science
- Northumbria University Sustainable Cities Research Institute
- FUNDING: EU FP7 Coordination Action 2009-2011















